

The Commonwealth of Massachusetts

PRESENTED BY:

Lori A. Ehrlich and Cynthia Stone Creem

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act relative to the future of heat in the Commonwealth.

PETITION OF:

NAME:	DISTRICT/ADDRESS:	DATE ADDED:
Lori A. Ehrlich	8th Essex	2/19/2021
Cynthia Stone Creem	First Middlesex and Norfolk	2/19/2021
Jack Patrick Lewis	7th Middlesex	2/22/2021
Christina A. Minicucci	14th Essex	2/26/2021
Carlos González	10th Hampden	2/26/2021
Ruth B. Balser	12th Middlesex	2/26/2021
Kate Lipper-Garabedian	32nd Middlesex	2/26/2021
Natalie M. Blais	1st Franklin	2/26/2021
Michelle L. Ciccolo	15th Middlesex	2/26/2021
James B. Eldridge	Middlesex and Worcester	3/8/2021
Jon Santiago	9th Suffolk	3/5/2021
Christine P. Barber	34th Middlesex	3/16/2021
Tommy Vitolo	15th Norfolk	3/24/2021
Steven C. Owens	29th Middlesex	4/1/2021
Mike Connolly	26th Middlesex	4/5/2021
Kenneth I. Gordon	21st Middlesex	4/13/2021
Tami L. Gouveia	14th Middlesex	5/24/2021
Erika Uyterhoeven	27th Middlesex	6/1/2021

Marcos A. Devers	16th Essex	6/2/2021
Kay Khan	11th Middlesex	6/15/2021
Lindsay N. Sabadosa	1st Hampshire	6/16/2021
Jeffrey Rosario Turco	19th Suffolk	6/21/2021
Sean Garballey	23rd Middlesex	7/2/2021
Mindy Domb	3rd Hampshire	7/8/2021
Natalie M. Higgins	4th Worcester	7/22/2021
Diana DiZoglio	First Essex	9/14/2021
Jay D. Livingstone	8th Suffolk	10/8/2021
Danillo A. Sena	37th Middlesex	10/18/2021
James Arciero	2nd Middlesex	10/19/2021
Joan B. Lovely	Second Essex	10/21/2021
David M. Rogers	24th Middlesex	10/22/2021

HOUSE DOCKET, NO. 3472 FILED ON: 2/19/2021

By Representative Ehrlich of Marblehead and Senator Creem, a joint petition (accompanied by bill, House, No. 3298) of Lori A. Ehrlich, Cynthia Stone Creem and others relative to providing the opportunity for natural gas customers to connect to non-emitting renewable thermal infrastructure and to establish a gas transition trust fund. Telecommunications, Utilities and Energy.

The Commonwealth of Massachusetts

In the One Hundred and Ninety-Second General Court (2021-2022)

An Act relative to the future of heat in the Commonwealth.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

1 SECTION 1. Section 9 of chapter 21N of the General Laws, as appearing in the 2018

2 Official Edition, is hereby amended by striking out, in line 2, the word "utility", and inserting in

3 place thereof, the following words:- "company or a gas company".

- 4 SECTION 2. Said section 9 of chapter 21N, as so appearing, is hereby amended by
- 5 striking out, in line 3, the "." after the word "service", and inserting the following:-
- 6 "or with safe and reliable gas service, provided however that the department of public

7 utilities shall actively encourage a transition from the use of gas or other emitting fuels to the use

- 8 of non-emitting renewable sources of energy.".
- 9 SECTION 3. Subsection (a) of section 3 of chapter 23J of the General Laws, as appearing
- 10 in the 2018 Official Edition, is hereby amended by striking out, in line 179, the word "and".

11	SECTION 4. Said subsection (a) of section 3 of chapter 23J, as so appearing, is hereby
12	amended by striking out, in line 180, the ".", and inserting in place thereof the following:- ";
13	and".
14	SECTION 5. Said subsection (a) of section 3 of chapter 23J, as so appearing, is hereby
15	amended by inserting after paragraph 31 the following paragraph:-
16	"(32) to issue gas transition bonds, as defined in section 145 of chapter 164, for the
17	benefit of a gas company, as defined in section 1 of said chapter 164, determined by the
18	department of public utilities to be eligible for said bond financing pursuant to section 145A of
19	said chapter 164. Such gas transition bonds shall constitute "bonds" for purposes of subsections
20	(d) to (k), inclusive, of section 8 and of section 9 of Chapter 23G.".
21	SECTION 6. Subsection (b) of section 9 of said chapter 23J, as so appearing, is hereby
22	amended by striking out, in line 33, the word "and".
23	SECTION 7. Said subsection (b) of section 9 of chapter 23J, as so appearing, is hereby
24	amended by striking out, in line 37, the ".", and inserting in place thereof the following new
25	clause:-
26	"; and (iv) by funding research, design, and evaluation of pilots to promote energy
27	innovation.".
28	SECTION 8. Subsection (c) of said section 9 of chapter 23J, as so appearing, is hereby
29	amended by inserting after the word "of", in line 40, the following word:- "non-emitting".
30	SECTION 9. Said subsection (c) of section 9 of chapter 23J, as so appearing, is hereby
31	amended by inserting after the word "facilities", in line 45, the following:-

32	"and with the distribution and consumption of non-renewable or emitting fuels, including
33	but not limited to, oil, hydrogen derived from fossil fuel, gases that contain methane, and other
34	hydrocarbon fuels;".
35	SECTION 10. Said subsection (c) of section 9 of chapter 23J, as so appearing, is hereby
36	amended by inserting after the word "for,", in line 53, the following word:- "non-emitting".
37	SECTION 11. Subsection (d) of said section 9 of chapter 23J, as so appearing, is hereby
38	amended by inserting after the word "the", in line 75, the following word:- "non-emitting".
39	SECTION 12. Said subsection (d) of section 9 of chapter 23J, as so appearing, is hereby
40	amended by inserting after the words "of", in line 76, the following word:- "non-emitting".
41	SECTION 13. Said subsection (d) of section 9 of chapter 23J, as so appearing, is hereby
42	amended by striking out, in line 77, the ";" after the word "commonwealth", and inserting in
43	place thereof the following:-
44	"and the use by gas customers in the commonwealth of non-emitting renewable thermal
45	energy, including utility-scale geothermal energy, as the primary sources of energy;".
46	SECTION 14. Chapter 23J of the General Laws is hereby amended by inserting after
47	section 9 the following section:-
48	Section 9A. (a) There is hereby established and placed within the center a separate fund
49	to be known as the gas transition trust fund. The center shall hold the gas transition trust fund in
50	an account or accounts separate from other funds. There shall be credited to the gas transition
51	trust fund (i) all cost savings allocated to the gas transition trust fund under section 145A of
52	chapter 164 and (ii) any other funds directed to the gas transition trust fund. All amounts credited

53 to the gas transition trust fund shall be held in trust and used solely for activities and 54 expenditures consistent with the permitted purposes of the gas transition trust fund as set forth in 55 subsection (b), including the ordinary and necessary expenses of administration and operation 56 associated with the gas transition trust fund. Unless otherwise specified, all monies of the gas 57 transition trust fund, from whatever source derived, shall be paid to the treasurer of the center. 58 Such monies shall be deposited, in the first instance, by the treasurer in national banks, in trust 59 companies, savings banks and cooperative banks chartered under the laws of the commonwealth, 60 or in other banking companies in compliance with section 34 of chapter 29. Funds in these 61 accounts shall be paid out on the warrant or other order of the treasurer of the center and the 62 director of the gas transition trust fund or other person that the board may authorize to execute 63 warrants. Any unexpended balance in the gas transition trust fund at the close of a fiscal year 64 shall remain in the gas transition trust fund and shall be available for expenditure in the 65 following fiscal year; provided however, that the gas transition trust fund shall not be in deficit at 66 the end of any state fiscal year.

67 (b) The center may make expenditures from the gas transition trust fund for the following68 purposes:

(i) to replace gas appliances with electric appliances as needed to enable a customer to connect to the non-emitting renewable thermal infrastructure project as provided in section 145A of chapter 164 and to enable service to a building by a non-emitting renewable thermal infrastructure project. The Massachusetts clean energy technology center shall be responsible for determining the cost to upgrade appliances and for overseeing the installation of such appliances. The Massachusetts clean energy technology center shall set a cap on compensation to the building owner or occupant for such new appliances; provided, however that a landlord shall

76 certify in writing to the Massachusetts clean energy technology center that such landlord will not 77 transfer the cost of appliances paid for by the gas transition trust fund to any tenant. The 78 secretary of energy and environmental affairs may, within 12 months of enactment of this 79 section, promulgate regulations or directives for the implementation of this requirement.

80 (ii) to ensure that a low-income consumer has the opportunity to connect to the new non-81 emitting renewable thermal infrastructure project as provided in section 145A of chapter 164, 82 including by adding or upgrading insulation, electric wiring and capacity as needed. The 83 Massachusetts clean energy technology center shall set a cap on compensation to the building 84 owner or occupant; provided, however, that a landlord shall certify in writing to the 85 Massachusetts clean energy technology center that such landlord will not transfer the cost of 86 upgrades paid for by the gas transition trust fund to any tenant. The secretary of energy and 87 environmental affairs may, within 12 months of the enactment of this section, promulgate 88 regulations or directives for the implementation of this requirement.

89 (iii) to retrain individuals who work on gas pipeline infrastructure. Such retraining shall
90 support the transition from jobs on gas infrastructure to comparable jobs on thermal pipes or
91 other aspects of a non-emitting renewable thermal infrastructure project. The Massachusetts
92 clean energy technology center shall oversee such retraining program and may allocate funds to a
93 training facility or a gas company for retraining of existing employees.

94 (c) The center shall provide a report to the secretary and the department at the end of each
95 fiscal year that summarizes expenditures from the gas transition trust fund over the prior 12
96 months.

97 SECTION 15. Chapter 25 of the General Laws is hereby amended by inserting after98 section 1 the following new section:-

99	Section 1A. In discharging its responsibilities under this chapter and chapter 164, the
100	department shall, with respect to itself and the entities it regulates, prioritize safety, security,
101	reliability of service, affordability, equity and reductions in greenhouse gas emissions to meet
102	statewide greenhouse gas emission limits and sublimits established pursuant to chapter 21N.
103	SECTION 16. Subsection (a) of section 19 of chapter 25 of the General Laws, as
104	appearing in the 2018 Official Edition, is hereby amended by striking out, in line 5, the "." after
105	the word "programs", and inserting in place thereof the following:-
106	", and renewable energy programs where the sole or primary sources of energy are non-
107	emitting, including but not limited to heat pumps for heating and cooling.".
108	SECTION 17. Said subsection (a) of section 19 of chapter 25, as so appearing, is hereby
109	amended by striking out, in line 23, the word "and".
110	SECTION 18. Said subsection (a) of section 19 of chapter 25, as so appearing, is hereby
111	amended by striking out, in line 25, the "." after the word "consumers", and inserting in place
112	thereof the following new clause:-
113	"; and (iv) whether past programs have reduced greenhouse gas emissions in accordance
114	with the mandates of chapter 21N.".
115	SECTION 19. Subsection (b) of said section 19 of chapter 25, as so appearing, is hereby
116	amended by striking out, in line 32, the "." after the word "programs", and inserting in place
117	there of the following:-

118	", renewable energy programs where the sole or primary sources of energy are non-
119	emitting, including but not limited to heat pumps for heating and cooling.".
120	SECTION 20. Said subsection (b) of section 19 of chapter 25, as so appearing, is hereby
121	amended by striking out, in line 29, the "." after the word "practicable" and inserting in place
122	thereof the following:-
123	", and maximizing the use of sources of non-emitting renewable energy and adopting
124	climate change mitigation strategies to reduce greenhouse gas emissions pursuant to the
125	mandates of chapter 21N.".
126	SECTION 21. Subsection (a) of section 20 of said chapter 25, as so appearing, is hereby
127	amended by inserting after the word "of", in line 2, the following:-
128	"15 mills per therm for all gas customers and a mandatory charge of".
129	SECTION 22. Subsection (a) of section 11F 1/2 of chapter 25A of the General Laws, as
130	appearing in the 2018 Official Edition, is hereby amended by striking out, in line 3, the "." after
131	the word "commonwealth", and inserting in place thereof the following:-
132	"and for all retail gas suppliers selling gas for useful non-emitting renewable thermal
133	energy to end-use customers in the commonwealth.".
134	SECTION 23. Said subsection (a) of section 11F 1/2 of chapter 25A, as so appearing, is
135	hereby amended by inserting after the word "sources.", in line 11, the following:-
136	"Every such retail electric supplier and every such retail gas supplier shall obtain and
137	retire annually alternative energy credits generated by non-emitting renewable thermal energy
138	technologies.".

139	SECTION 24. Said subsection (a) of section 11F 1/2 of chapter 25A, as so appearing, is
140	hereby amended by inserting after the word "gas", in line 30, the following:-
141	"and renewable natural gas, except renewable natural gas made from food waste or
142	sewage and used on-site".
143	SECTION 25. Said subsection (a) of section 11F 1/2 of chapter 25A, as so appearing, is
144	hereby amended by inserting after the word "energy", in line 31, the following:-
145	"used on-site".
146	SECTION 26. Said subsection (a) of section 11F 1/2 of chapter 25A, as so appearing, is
147	hereby amended by striking out, in line 33, the word "and" and inserting in place thereof the
148	following:- ";".
149	SECTION 27. Said subsection (a) of section 11F 1/2 of chapter 25A, as so appearing, is
150	hereby by striking out, in line 33, the "." after the word "power", and inserting in place thereof
151	the following:-
152	"; and (G) any combustion, burning or thermal gasification of liquid biofuel, hydrogen
153	derived from fossil fuel and renewable natural gas, including biomass made from harvested
154	trees.".
155	SECTION 28. Said section 11F 1/2 of chapter 25A, as so appearing, is hereby amended
156	by inserting after subsection (e), the following new subsection:-
157	"(f) The department shall determine the requirement for each retail electric supplier and
158	each retail gas supplier to obtain and annually retire renewable thermal alternative energy
159	credits, provided, however, that such requirement shall be proportional to the annual thermal
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160 energy purchased by each such supplier's customers and shall be established so as to effect a
161 transition for all customers in the commonwealth to non-emitting renewable thermal energy
162 technologies by December 31, 2050.".

SECTION 29. Section 1 of chapter 164 of the General Laws, as appearing in the 2018
Official Edition, is hereby amended by inserting after the word "electricity", in lines 203-204,
the following:-

166 "provided, however, that such thermal energy will reduce emissions of greenhouse gases167 in accordance with chapter 21N; and provided further".

168 SECTION 30. Said section 1 of chapter 164, as so appearing, is hereby amended by 169 striking out, in line 204, the following words:- "provided, however,".

170 SECTION 31. Section 1D of said chapter 164, as so appearing, is hereby amended by171 inserting after the word "program.", in line 29, the following new paragraph:-

172 "Gas distribution companies shall include in their annual service quality standards reports 173 submitted to the department under section 1I of this chapter the percentage and amount of funds 174 allocated to each factor in the local distribution adjustment factors fund, including the following: 175 energy efficiency, renewable energy, environmental response, consultants for the office of the 176 attorney general under section 11E of chapter 12, and residential assistance. Such reports shall 177 also include the costs of political or promotional advertising as defined by section 33A of this 178 chapter, and the cost replacement of gas infrastructure under sections 145 and 179 145A of this chapter.".

180	SECTION 32. Subsection (a) of section 1E of said chapter 164, as so appearing, is hereby
181	amended by inserting after the word "standards", in lines 6-7, the following word:- "for".
182	SECTION 33. Section 76 of said chapter 164, as so appearing, is hereby amended by
183	inserting after the word "the", in line 5, the following public health and".
184	SECTION 34. Section 141 of said chapter 164, as so appearing, is hereby amended by
185	inserting after the word "efficiency,", in line 4, the following:-
186	", the replacement of gas infrastructure with utility-scale non-emitting renewable thermal
187	energy infrastructure and the reduction of greenhouse gases as mandated by chapter 21N to
188	reduce energy use, increase efficiency and encourage non-emitting renewable sources of energy,
189	including the reduction of lost and unaccounted for gas as defined in section 147,".
190	SECTION 35. Said section 141 of chapter 164, as so appearing, is hereby amended by
101	
191	inserting after the word "discount.", in line 7, the following:-
191 192	"The department shall not approve a rate design or other plan that includes payment by a
192	"The department shall not approve a rate design or other plan that includes payment by a
192 193	"The department shall not approve a rate design or other plan that includes payment by a gas company or an electric company of fees or other costs associated with membership in a trade
192 193 194	"The department shall not approve a rate design or other plan that includes payment by a gas company or an electric company of fees or other costs associated with membership in a trade association or similar associations whose purpose is to promote natural gas or renewable gas as
192 193 194 195	"The department shall not approve a rate design or other plan that includes payment by a gas company or an electric company of fees or other costs associated with membership in a trade association or similar associations whose purpose is to promote natural gas or renewable gas as sources of clean energy, nor shall the department approve a rate design or other plan that
192 193 194 195 196	"The department shall not approve a rate design or other plan that includes payment by a gas company or an electric company of fees or other costs associated with membership in a trade association or similar associations whose purpose is to promote natural gas or renewable gas as sources of clean energy, nor shall the department approve a rate design or other plan that includes costs for an advertising or public relations campaign that promotes natural gas or

200	SECTION 36. Section 142 of said chapter 164, as so appearing, is hereby amended by
201	inserting after the word "power", in line 3, the following:- "and utility-scale non-emitting
202	renewable thermal energy".
203	SECTION 37. Said section 142 of chapter 164, as so appearing, is hereby amended by
204	inserting after the word "manner.", in line 5, the following:-
205	"The department shall issue regulations to expand municipal aggregation provided in
206	section 134 of this chapter to authorize a municipality or group of municipalities to establish
207	district energy where it will result in reducing greenhouse gas emissions, reducing consumer cost
208	and improving public health and safety. The Department shall hold a public hearing regarding
209	mechanisms for evaluating the public health effects of natural gas.".
210	SECTION 38. Subsection (a) of section 145 of said chapter 164, as so appearing, is
211	hereby amended by inserting after the word "public", in line 7, the following:- "health and
212	public".
213	SECTION 39. Said subsection (a) of section 145 of chapter 164, as so appearing, is
214	hereby amended by inserting after the word "proceeding", in line 14, the following:-
215	"Such eligible infrastructure replacement may include replacing gas infrastructure with
216	utility-scale renewable thermal energy infrastructure, provided, however, that such utility-scale
217	renewable thermal energy infrastructure (i) shall be exempt from the requirements of sections
218	69(G) through 69(S) of this chapter; (ii) shall be deemed to be both an energy transmission
219	system and an energy generation system; and (iii) shall comply with the mandates of chapter
220	21N to reduce greenhouse gas emissions by reducing energy use, increasing efficiency and
221	encouraging non-emitting renewable sources of energy."
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222	SECTION 40. Said subsection (a) of section 145 of chapter 164, as so appearing, is
223	hereby amended by inserting after the word "proceeding", in line 14, the following:-
224	"Gas pipe life extension repair project", a project that uses advanced pipe repair
225	technology approved by the department to repair an existing fully depreciated leak-prone gas
226	pipe to extend the useful life of such gas pipe by no less than 10 years."
227	SECTION 41. Subsection (b) of said section 145 of chapter 164, as so appearing, is
228	hereby amended by striking out the word "may", in line 19, and inserting in place thereof, the
229	following word:- "shall".
220	
230	SECTION 42. Said subsection (b) of section 145 of chapter 164, as so appearing, is
231	hereby amended by inserting after the word "public", in line 21, the following:- "health and
232	public".
233	SECTION 43. Subsection (c) of said section 145 of chapter 164, as so appearing, is
234	hereby amended by striking out the word "and", in line 33.
235	SECTION 44. Said subsection (c) of section 145 of chapter 164, as so appearing, is
236	hereby amended by striking out the ".", in line 34, and inserting in place thereof the following
237	new clauses:-
238	"; (vii) infrastructure proposed to be replaced, including replacement of gas infrastructure
239	with utility-scale renewable thermal energy infrastructure where the primary source of energy is
240	non-emitting; (viii) work plans including location by street segments of leak-prone infrastructure
241	scheduled to be replaced as required by this section; (ix) how the replacement infrastructure
242	complies with the mandates of chapter 21N to reduce greenhouse gas emissions by reducing

243 energy use, increasing efficiency and encouraging non-emitting renewable sources of energy, (x)244 proposals for gas pipe life extension repair projects; and (xi) proposals for a specific repair on 245 existing infrastructure that prevents the need to replace a pipe having a grade 3 leak identified as 246 having a significant environmental impact as defined by section 144 (c), provided, however that 247 such repair shall be cost effective and shall comply with applicable safety regulations related to 248 pipeline infrastructure. Such plan filed with the department may include an alternative other than 249 gas to provide renewable thermal energy where the primary sources of energy are non-250 emitting.".

SECTION 45. Said subsection (c) of section 145 of chapter 164, as so appearing, is
hereby amended by striking out, in line 46, the "." after the word "section", and inserting in place
thereof the following:-

254 ", provided, however, that no depreciation associated with the replacement of
255 infrastructure delivering natural gas shall be claimed by such gas company after 2050 unless
256 such infrastructure delivers thermal energy from non-emitting renewable sources of energy.".

257 SECTION 46. Said subsection (c) of section 145 of chapter 164, as so appearing, is 258 hereby amended by inserting after the word "years", in line 49, the following:-

259 ", a report of any remaining leak-prone infrastructure by street segment remaining in the260 service territory of the gas company".

261 SECTION 47. Subsection (d) of said section 145 of chapter 164, as so appearing, is 262 hereby amended by inserting after the word "leaks", in line 62, the following:- ", compliance with the mandates of chapter 21N to reduce greenhouse gas emissions by
reducing energy use, increasing efficiency and encouraging non-emitting renewable sources of
energy,".

SECTION 48. Said subsection (d) of section 145 of chapter 164, as so appearing, is hereby amended by inserting after the word "public, in line 63, the following words:- "health and public".

SECTION 49. Subsection (h) of said section 145 of chapter 164, as so appearing, is
hereby amended by inserting after the word "section.", in line 111, the following:-

271 "Such regulations may permit and structure a performance-based financial incentive to a 272 gas company to build utility-scale non-emitting renewable thermal energy infrastructure eligible 273 under subsection (c)(2), provided, however, that such infrastructure complies with the mandates 274 of chapter 21N to reduce greenhouse gas emissions by reducing energy use, increasing efficiency 275 and encouraging non-emitting renewable sources of energy. Such regulations shall be 276 promulgated within 12 months of the effective date of this provision.".

277 SECTION 50. Said section 145 of chapter 164, as so appearing, is hereby amended by
 278 inserting after subsection (h), the following new subsections:-

279 "(i) The department shall authorize the use of advanced gas repair technologies in a gas 280 pipe life extension repair project; such technologies may include repair of a joint by keyhole 281 sealing, encapsulation or cast iron joint sealing robot (CISBOT), or pipe lining. The department 282 shall determine necessary safety measures and monitoring for restored pipes. (j) Within 30 days of receipt of any plan submitted to the department by a gas company for replacement or improvement of any existing infrastructure pursuant to this section, the department shall send such plan to the municipality whose service territory is covered by such plan. Within 30 days of approval of such plan, the department shall send such approval to the municipality whose service territory is covered by such plan."

SECTION 51. Chapter 164 of the General Laws is hereby amended by inserting after
 section 145, the following new section:-

Section 145A. (a) For the purposes of this section, the following words shall have thefollowing meanings:-

292 "Gas transition bond", a bond, note, certificate of participation or beneficial interest, or
293 other evidence of indebtedness or ownership, issued pursuant to an executed indenture financing
294 document, or other agreement of the financing entity, secured by or payable from ratepayer
295 payments.

296 "Networked geothermal system", a utility-scale renewable thermal energy distribution 297 infrastructure consisting of underground distribution pipelines that connect distributed thermal 298 sources and thermal storage, including geothermal boreholes, to provide customers with thermal 299 energy for heating, or heating and cooling. Such a system may include heat pumps on the utility 300 side of the meter that are owned by a gas company as part of its distribution infrastructure.

301 "Non-emitting renewable thermal infrastructure project", a utility-scale project that
 302 replaces natural gas distribution infrastructure with distribution infrastructure that supplies
 303 heating, or heating and cooling, from fuel sources whose combustion does not emit greenhouse

304	gases, as defined by section 1 of chapter 21N. A non-emitting renewable thermal infrastructure
305	project may include, but is not limited to, a networked geothermal system.
306	"Secretary", the secretary of energy and environmental affairs.
307	(b) The department may approve the use of gas transition bonds issued by the
308	Massachusetts development finance agency pursuant to section 3(a)(36) of chapter 23G for a
309	plan proposed by a gas company pursuant to subsection (d) of this section. A gas transition bond
310	shall not constitute a debt or liability of the commonwealth or of any political subdivision
311	thereof, other than the Massachusetts development finance agency, and shall not constitute a
312	pledge of the full faith and credit of the commonwealth or any of its political subdivisions, other
313	than the Massachusetts development finance agency, but shall be payable solely from the funds
314	provided therefor pursuant to the provisions of this section. Each bond shall contain on the face
315	thereof the following statement: Neither the full faith and credit nor the taxing power of the
316	Commonwealth of Massachusetts is pledged to the payment of the principal of, or interest on,
317	this bond.
318	(c) The issuance of a gas transition bond pursuant to section 3(a)(36) of chapter 23G and
319	this section shall not obligate the commonwealth, or any political subdivision thereof, to levy or
320	to pledge any form of taxation therefor or to make any appropriation for its payment. A gas
321	transition bond shall be nonrecourse to the credit of the Massachusetts development finance
322	agency as the financing entity or any assets of a gas company other than rate payments.
323	(d) (1) A plan filed by a gas company pursuant to subsection (b) of section 145 may
324	include a proposal to use gas transition bonds to finance a non-emitting renewable thermal

325 infrastructure project. A non-emitting renewable thermal infrastructure project may connect to

backup sources of power that use fuel sources whose combustion emit greenhouse gases. Such plan shall include, but need not be limited to: (i) the information required by subsection (c) of section 145; (ii) the estimated cost savings as defined in subsection (f) of this section; (iii) the number of participating consumers and buildings; and (iv) the number of participating lowincome consumers as determined by section 1F(4)(i).

331 (2) A consumer shall be deemed to be participating in a non-emitting renewable thermal
332 infrastructure project if prior to such project the consumer had utilized natural gas or other
333 carbon-based fuel and if such consumer upon completion of such project will receive service
334 from such project or from an alternative non-greenhouse-gas emitting fuel source.

(3) A building shall be deemed to participate in a non-emitting renewable thermal
infrastructure project if prior to the project the building had utilized natural gas or other carbonbased fuel and if such building upon completion of such project will receive heating from such
project or from an alternative non-greenhouse-gas emitting fuel source.

(4) Notwithstanding anything to the contrary in section 145, a non-emitting renewable
thermal infrastructure project financed in whole or in part by gas transition bonds may provide
service to new customers.

(e) (1) The department may, within 12 months of enactment of this section, promulgate
regulations or directives for the use of gas transition bonds for a non-emitting renewable thermal
infrastructure project, provided, however, that such project meets the conditions required in
subsections (e) (2) and (3) of this section.

346 (2) The department shall approve a plan by a gas company to use gas transition bonds for
 347 a non-emitting renewable thermal infrastructure project, provided that the project meets the

348 following conditions: (i) that gas transition bonds must provide at least 65 percent of the funding 349 for a non-emitting renewable thermal infrastructure project, provided, however, that the interest 350 rate on such gas transition bonds is less than the rate of return on the equity of such gas 351 company; (ii) that gas transition bonds must be rated AA or Aa or better by a national statistical 352 rating organized recognized by the United States Securities and Exchange Commission at the 353 time of issuance, provided, however, that the department may approve a different rating if it 354 determines that such rating would promote the improvement of public health and public safety, 355 reduce greenhouse gas emissions, address environmental justice, minimize financial risk, or 356 maximize the costs savings of a project; (iii) that the gas company ensures that each consumer 357 and building participating in a non-emitting renewable thermal infrastructure project will have a 358 reliable source of non-emitting renewable thermal service; provided, however, that if a consumer 359 or building owner chooses not to participate in a non-emitting renewable thermal infrastructure 360 project for a reason other than technical infeasibility, then such consumer or building owner shall 361 arrange and pay for an alternative thermal service; and (iv) that any additional conditions are met 362 that the department may determine to be appropriate to promote the improvement of public 363 health and public safety, reducing greenhouse gas emissions, addressing environmental justice, 364 minimizing financial risk, reducing the cost of energy to the consumer, or maximizing the costs 365 savings of a project.

366 (3) The department shall prioritize environmental justice communities, as defined by the
 367 secretary, and low-income consumers in its approval of the use of gas transition bonds in
 368 financing a non-emitting renewable thermal infrastructure project.

(f)(1) The department shall calculate the cost savings from the use of gas transition bonds
 rather than traditional financing for projects approved under section 145 by using the provisions

of subsection (f)(1)(A) and (B), and any additional provisions deemed appropriate by the
department:

(A) for the portion of a non-emitting renewable thermal infrastructure project that is
financed by gas transition bonds, the difference in interest rate for such bonds and the interest
rate on debt approved for other projects in the plan filed by a gas company pursuant to
subsection (b) of section 145. If a plan filed pursuant to subsection (b) of said section 145
proposes only to use gas transition bonds for a non-emitting thermal infrastructure project, then
the interest rate for such bonds shall be compared to the most recent interest rate on debt
approved by the department for such gas company; and

380 (B) for the portion of a non-emitting renewable thermal infrastructure project that is 381 financed by gas transition bonds but would otherwise be financed by the equity of a gas 382 company, the difference between the interest rate for such gas transition bonds and the return on 383 equity approved for other projects in the plan filed by a gas company pursuant to subsection (b) 384 of said section 145. If a plan filed pursuant to subsection (b) of said section 145 proposes only to 385 use gas transition bonds for a non-emitting renewable thermal infrastructure project, then the 386 return on equity shall be calculated as the most recent return on equity approved by the 387 department for such gas company.

388 (2) For purposes of calculating cost savings under subsection (d)(1)(ii) of this section, a
389 gas company may use the interest rates for debt and return on equity proposed in the plan filed
390 pursuant to subsection (b) of said section 145.

(g) All cost savings generated by the use of gas transition bonds by a gas company shall
be deposited by the department into the Gas Transition Trust Fund established under section

[9A] of chapter 23J, and shall be used for the purposes outlined in section [9A] of chapter 23J.
A gas company shall provide the department and Massachusetts clean energy technology center
details of an approved non-emitting renewable thermal infrastructure project, including the
number of participating consumers and buildings and such other information requested by the
Massachusetts clean energy technology center to determine the costs to install appliances and
upgrade buildings to connect consumers and buildings to a non-emitting renewable thermal

400 (h) A gas company shall submit an annual report to the department regarding the 401 company's use of gas transition bonds. Such report shall include: (i) the costs and cost savings 402 associated with the use of gas transition bonds; (ii) the total number of square footage of 403 buildings transitioned to each non-emitting renewable thermal infrastructure project; (iii) the 404 total number of consumers transitioned to each non-emitting renewable thermal infrastructure 405 project; (iv) the number of low-income consumers transitioned to each non-emitting renewable 406 thermal infrastructure project; (v) the impact of a non-emitting renewable thermal infrastructure 407 project on greenhouse gas emissions, public health, ratepayer bills, and the reliability and safety 408 of the thermal delivery system of such gas company; and (vi) such other information as required 409 by the department. If a social cost of carbon is adopted by the secretary, such social cost of 410 carbon shall be included in the calculation of costs and savings. Such annual reports may, under 411 the discretion of the department, be incorporated into other filings by a gas company, provided 412 that such reports shall be available for review by the public.

(i) Three years following the enactment of this section, the department shall collate data
collected pursuant to subsection (h) of this section and shall file a report with the governor, the
secretary of energy and environmental affairs, and the clerks of the house of representatives and

the senate who shall forward such report to the president of the senate, the speaker of the house of representatives, the chairs of the house and senate committees on ways and means, and the house and senate chairs of the joint committee on telecommunications, utilities and energy on the use of gas transition bonds for non-emitting renewable thermal infrastructure projects. The department shall include in such report data collected by the Massachusetts clean energy technology center data on the use of funds pursuant to subsection (g) of this section.

422 (i) Three years following the enactment of this act, the secretary of energy and 423 environmental affairs, in consultation with the department of public utilities, the department of 424 energy resources, and the attorney general, shall determine whether the use of gas transition 425 bonds should be expanded. When making this determination, the secretary shall consider: (i) the 426 maximum amount of gas transition bonds that can be utilized; (ii) the types of projects that can 427 be financed with gas transition bonds; (iii) additional use of funds for a non-emitting renewable 428 thermal infrastructure project from (A) the MassSave program pursuant to section 19 of chapter 429 25, (B) the Massachusetts Clean Energy Technology Center, or (C) the department of energy 430 resources; and (iv) other conditions as determined by the secretary. The determination by the 431 secretary shall be made in a proceeding that is open to comment by the public.

(k) The department may, within 12 months of the enactment of this section, promulgateregulations or directives as needed to implement the requirements of this section.

- 434 SECTION 52. Chapter 164 of the General Laws is hereby amended by inserting after
 435 section 145, the following new section:-
- 436 Section 145B. (a) For the purposes of this section, the following words shall have the437 following meanings:-

438 "Gas transition bond", a bond, note, certificate of participation or beneficial interest, or
439 other evidence of indebtedness or ownership, issued pursuant to an executed indenture financing
440 document, or other agreement of the financing entity, secured by or payable from ratepayer
441 payments.

442 "Non-emitting renewable thermal infrastructure project", a utility-scale project that
443 replaces natural gas distribution infrastructure with distribution infrastructure that supplies
444 heating, or heating and cooling, from fuel sources whose combustion does not emit greenhouse
445 gases, as defined by section 1 of chapter 21N. A non-emitting renewable thermal infrastructure
446 project may include, but is not limited to, a networked geothermal system.

(b) The department may approve a proposal by a gas company to use gas transition bonds
to finance a non-emitting renewable thermal infrastructure project for a new building or multibuilding development.

450 (c) The department may promulgate regulations or directives as needed to implement this451 section.

452 SECTION 53. Chapter 164 of the General Laws is hereby amended by inserting after 453 section 147, the following new section:-

454 Section 147A. (a) For the purposes of this section, the following words shall have the 455 following meanings:-

456 "Non-emitting renewable thermal infrastructure project," a utility-scale project that
457 replaces natural gas distribution infrastructure with distribution infrastructure that supplies
458 heating, or heating and cooling, from fuel sources whose combustion does not emit greenhouse

gases, as defined by section 1 of chapter 21N. A non-emitting renewable thermal infrastructureproject may include, but is not limited to, a networked geothermal system.

461 (b) a gas company shall submit an annual report to the department regarding the 462 company's plan to transition its existing gas infrastructure to non-emitting renewable thermal 463 infrastructure projects that advance the greenhouse gas emission reduction requirements of 464 chapter 21N of the General Laws. Such report shall include the following information: (i) the 465 company's plan to abandon existing gas infrastructure that is not cost effective to transition to a 466 non-emitting renewable thermal infrastructure project; (ii) the company's plan to evolve existing 467 gas infrastructure that is cost effective to transition to a non-emitting renewable thermal 468 infrastructure project; (iii) the company's plan to (A) maintain existing gas infrastructure that 469 provides service to a use for which, at the time that the report is prepared, there is no technical 470 option to transition to a non-emitting renewable thermal infrastructure project and (B) reduce 471 greenhouse gas emissions from existing gas infrastructure that the gas company plans to 472 maintain; and (iv) such other information as the department may require.

(c) In determining whether it is cost effective to transition existing gas infrastructure to non-emitting renewable thermal infrastructure, a gas company shall consider factors such as the existing infrastructure's leak status, current depreciation, schedule of future depreciation, impact on public health and public safety, and the impact of transitioning to a non-emitting renewable thermal infrastructure on the reduction of greenhouse gas emissions as required by chapter 21N.

(d) A report required by subsection (b) may, under the discretion of the department, be
incorporated into other filings by a gas company, provided that such reports shall be available for
review by the public.

- 481 (e) The department shall, within 12 months of the enactment of this section, promulgate
- 482 regulations or directives as needed to implement the requirements of this section.